



# Synergy of public internal audit with PAR and PFM reforms

# PIFC Compliant Financial Inspection and its link with PFM reforms

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Financial Inspection and the PAR, PFM and PIFC reform

agenda



**Financial** inspection?

Financial management and control

Internal audit

Central Harmonisati on unit





## Financial Inspection and the PAR, PFM and PIFC

reform agenda

- > Historically financial inspection was the only control on budget execution and safeguarding of public assets
- > Takes time to move to an environment where:
  - > spending departments take increased responsibility and accountability for their programmes/projects
  - > financial management and internal is effective
  - > internal audit service in line with
  - no ex-post control function
- > Requires
  - Development of capacity and skills
  - > Significant change in mindset and administrative tradition/culture
  - Changes in governance

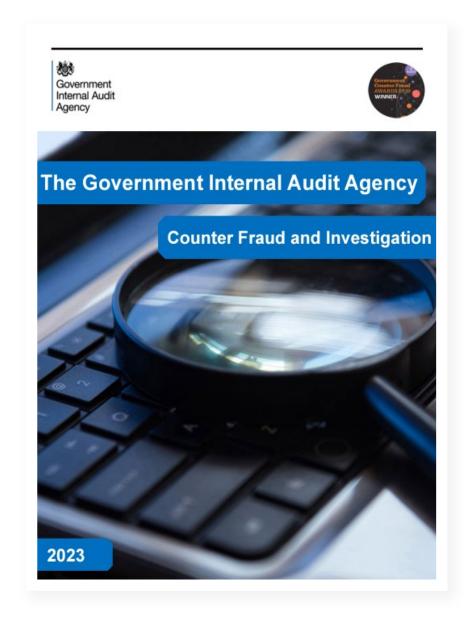






### Financial Inspection and the PAR, PFM and PIFC reform agenda

- Not realistic to move straight from financial inspection to internal audit
- Some countries see added value from maintaining financial inspection in conjunction with internal audit
- > Other countries where internal audit is embedded have functions that have similarities to financial inspection
- > If retaining a financial inspection function the main challenges to implementing the PAR - PFM reform agenda
  - The development of internal audit (and accountability and management) is not hindered
  - Financial Inspection adds value
- > Principles of Public Administration Principle 27 "Where financial inspection exists, it is complementary to the role of internal audit"







### The reform challenges and risks

### Challenges and risks to be managed as you move to an environment where internal audit is being effectively implemented

**Clarity of roles** 



Financial Inspection not properly focused on the investigation of fraud and major financial irregularities. Does other things like focus on minor cases, assessing efficiency etc

**Awareness** and understanding



Managers regard internal audit as another form of financial inspection and do not understand the different roles

Overlap and duplication



Overlap of scope of activities, no effective coordination and communication

**Well-Managed** 



The change from financial inspection to an environment where financial inspection and internal audit are operating, needs to be properly managed







### The Financial Inspection Guidelines



1. The ex post control function of financial inspection should only check cases of serious mismanagement, suspected professional misconduct, irregularities, suspicions of fraud and corruption



2. Financial inspection should only check compliance with laws, regulations, rules and national and international agreements



3. Financial inspection should cover the entire state budget



4. Financial inspection should be a reactive control activity



5. Financial inspection should be a centralised, professional control function



6. Financial inspections should use tools to prioritise subjects for inspection







### The Financial Inspection Guidelines



7. Financial inspectors should have unlimited access to premises and documentation of the inspected entity



8. Financial inspection should have the possibility to hold wrongdoers liable administratively



9. Financial inspection should report to the entity inspected and to the institution responsible for that entity



10. Financial inspection should routinely follow up on requests to address violations of laws or regulations



11. Financial inspection should co-operate with functional national and international





### **Solution** Guidelines in practice

### Results from seven countries reviewed in 2021 where financial inspection existed

#### 5 guidelines met fully

- 2. Financial inspection should only check compliance with laws, regulations, rules and national and international agreements
- 3. Financial inspection should cover the entire state budget
- 4. Financial inspection should be a reactive control activity
- 7. Financial inspectors should have unlimited access to premises and documentation of the inspected entity
- 8. Financial inspection should have the possibility to hold wrongdoers liable administratively

#### 3 guidelines partially met

- **5**. Financial inspection should be a centralised, professional control function
- **9**. Financial inspection should report to the entity inspected and to the institution responsible for that entity
- **10.** Financial inspection should routinely follow up on requests to address violations of laws or regulations

#### 3 guidelines not met

- **1**. The ex post control function of financial inspection should only check cases of serious mismanagement, suspected professional misconduct, irregularities, suspicions of fraud and corruption
- **6**. Financial inspections should use tools to prioritise subjects for inspection
- **11**. Financial inspection should co-operate with functional national and international





## Summary

No requirement for financial inspection or ex-post control function within the PAR and PFM reform agenda

### Where it already exists its development/change

- is a fundamental part of the reform agenda
- > needs to be well manged with the implementation of internal audit, managerial accountability and internal control

### If it is to stay it should

- not hinder the development of internal audit and other reforms
- > be complementary to the role of internal audit
- > focus on being a reactive investigation service focused on major irregularities etc
- > organised in line with the guidelines







### Thank you for your attention!

## Please do not hesitate to contact SIGMA should you have any questions or need any support!

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## Financial Inspection and the PAR, PFM and PIFC reform agenda

#### **The Three Lines Model**

