

Government of the Republic of North Macedonia Ministry of finance

National budgetary framework - Organic Budget Law

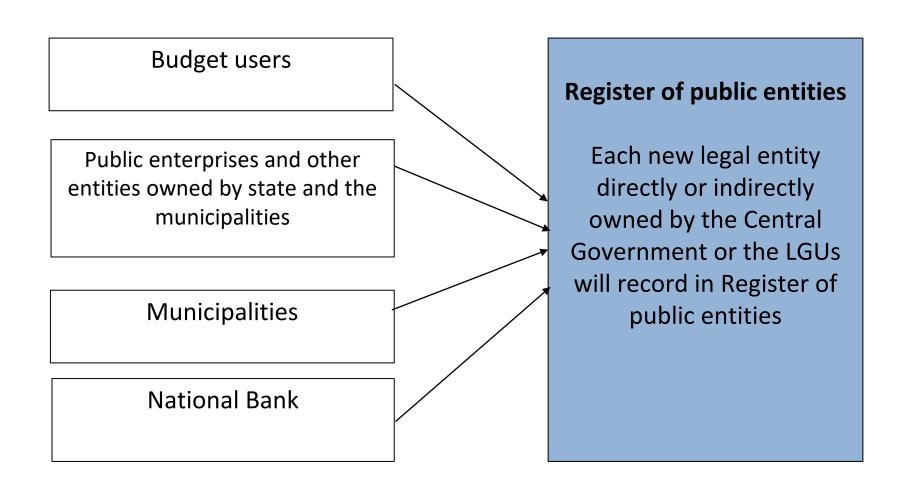
Ministry of Finance

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National budgetary framework

- ➤ New **Organic Budget Law** (adopted15.09.2022) regulates the following areas:
 - √ Registry of Public Entities
 - √ Fiscal rules and principles
 - √ Fiscal Council
 - √ Budget classifications
 - ✓ Medium term planning and Budget Circular/ Cycle
 - √ Fiscal Strategy
 - ✓ IFMIS
 - ✓ Transparency improvement

National budgetary framework—Budget law Registry of Public Entities - Article 4



National budgetary framework-Budget law - Article 10

Fiscal rules

- General government deficit ≤ 3% of nominal GDP
- ➤ Total debt of general government ≤ 60% of nominal GDP
- Guaranteed public debt ≤ 15% of nominal GDP

For any deviation from the fiscal rules, the Government shall be obligated to provide a clear explanation to the Parliament, in the first next budget or revised budget, or in the first next Fiscal Strategy.

Deviations from the fiscal rules

- The Law stipulates the specific events such as
- natural disasters and external shocks on the national security or the lives and health of people,
- state of emergency or crisis, and
- sharp financial or economic shocks with negative or very annual real growth of GDP close to zero, to overcome required significant support from the fiscal policy

> Fiscal Council (Article 11)

Independent body

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The Macedonian Academy of Sciences and Arts,
State Audit Office and National Bank

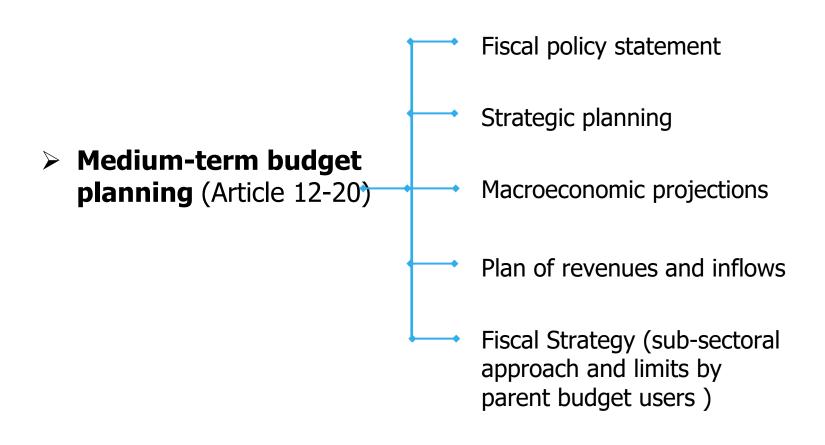
Fiscal Council

Objective and professional analyses and opinions about the fiscal policy

Full transparency – all materials published on its website

National budgetary framework—Budget law Article 5 Budget Classification

| | Type of classification | Definition |
|---|-------------------------------|---|
| 1 | Organizational classification | the budget users in a hierarchical organizational structure of related and mutually coordinated entities (parent budget user, segment and budget user) |
| 2 | Economic classification | Revenues and other inflows by their nature and expenditures and other outflows by their economic purpose |
| 3 | Functional classification | Classifying budget expenditures and other outflows by their functional purposes and objectives/general and specific goals in accordance with the accepted international classification prescribed by the United Nations |
| 4 | Program classification | Classification of budget into policies, programs, sub- programs and projects or activities as defined with the planning |
| 5 | Classification by | classifying revenues and other inflows in groups in relation to the specific types and purposes of expenditures and other outflows |



National budgetary framework Fiscal strategy

Time frame

- no later than January 15-th MoF publish time frame for preparation of Fiscal strategy
- MoF deliver a circular letter to the parent budget users
- no later than April 15-th Government adopted base line scenario and new initiatives
- no later than April 30-th Government adopted Fiscal strategy with limit by parent budget users
- no later than June 20-th Parliament review the Fiscal strategy

Content

- macroeconomic indicators/developments
- execution on state and local budgets
- projection od state and local budgets for nextyears
- expenditure limits by budget users
- ☐ description of each policy and program
- summary for policy of public
- macro-fiscal risks
- compliance / deviation from the fiscal rules and goals
- description of the use of EU pre-accession assistance

Budget process / Preparation and adoption of Budget – Article 12-37

State Budget basis

- Fiscal policy statement
- Strategic priorities of the Government
- Draft strategic plans
- Fiscal Strategy
- Expenditure limits for parent budget users

Budget Circular of the state

- MoF submits Budget Circular to the parent budget users by 1st June
- Contents: expenditure limits for the next 5 years, guidelines, timeframe
- The parent budget user submits the Circular, distributing the expenditure limits to the budget users under its competence

Budget Circular of the municipalitie

- MoF submits the Circular to the municipalities by 30th September
- Contents: strategic priorities of the Government, macroeconomic indicators, projected revenues distributed between the state and the municipal budget, parameters for allocating the approved share of VAT revenues and information about earmarked and block grants

Draft financial plans

- parent budget users submit draft financial plans to MoF by 15th August, while budget users of the municipal budget submit their draft financial plans to the Mayor
- MoF/Mayor checks the compliance of the draft financial plans with the guidelines indicated in the Circular
- Government submits the Draft State Budget to the Parliament by 15th October, while the Parliament/the Council adopts it by 25th December

>> Budget document (Article 22-25)

General Section

Statement of Revenues and Expenditures

Statement of Financial Assets and Liabilities

Statement of Borrowing and Debt Repayment

Special Section

Expenditures and other outflows from the financial plans of the budget users, presented by budget classifications

Multi-annual Projects Section

Planned capital investments with duration and total value of each capital project with planned and executed expenditures

> Transparency (Article 91, 96)



Budget Document



Monthly and semiannually reports on Budget execution of CG



Aggregate quarterly reports on execution of Budget of LSG's



Consolidated quarterly reports on execution of Budget of GG



Annual Budget Report; Audit Report by SAO



Citizens budget portal (budget.finance.gov.m k)



Open finance portal (open.finance.gov.mk)

> Transparency of SOEs (Article 95)



Annual financial and business plan



Quarterly and semiannually financial reports



Quarterly reports on arrears



Financial Annual Report and Audit Report

➤ Integrated Public Financial Management information system (IFMIS) (Articles 106-107)

Aims:

- √Strengthened efficiency and transparency of PFM processes by their centralization in a webbased, digitally advanced shared platform;
- ✓ Enhanced budget discipline, comprehensive recording and active monitoring of payment arrears;
- ✓ Strengthened timeliness and automation and sophistication of budget execution reporting.

Basic modules:

- Budget planning
- Budget execution
- Keeping records for the needs of the treasury ledger system and reporting
- Debt management
- Establishment and management of required registries
- Connecting with other automatic data exchange systems and
- other necessary components to support the implementation of the Law

Next steps – budget planning

> Enforcement of Organic Budget Law

- ✓ By-laws for enforcing the new OBL (Article 120) are to be adopted within 24 months from its adoption.
- ✓ Continuous training of the MoF staff through the EU IPA Twinning Project "Strengthening Budget Planning, Execution and Internal Control Functions", on best practices related to the legal provisions to be enforced through bylaws, guidelines, manuals, etc.
- ✓ Expected time of implementation: Q1 2023 Q4 2024.
- Technical assistance for drafting the by-laws, budget classifications and developing performance indicators from US Treasury.

Thank you for your attention.