

BUDGET SYSTEM AND BUDGET PREPARATION PROCEDURES IN SLOVENIA

Study tour for officials from the Ministry of Finance of Uzbekistan

Mojca Voljč Ljubljana, October 2011



Agenda

- 1. Budget system in Slovenia
 - 1. Legislation
 - 2. Budget Classifications
 - 3. Budget Structure
 - 4. Organization and Responsibilities
 - 5. Budget Preparation Procedures in Slovenia
- 2. Role of the Parliament
- 3. Main points about Budget Execution
- 4. Information system
 - 1. Scenarios for state budget expenditure First phase
 - 2. Preparation of financial plans Second phase



Major public finance reforms started in 1999:

- Public Finance Act (Organic Budget Law, 1999)
- ➤ Economic Classification (= accounting classification, GFS, 1999)
- > COFOG (2000)
- Program Classification (2000)
- ➤ Institutional Classification (2000)
- "Source of Funds Classification"
- "Two Year Budget" (2001)
- Changed budget preparation procedures from "bottom up" to "top down" (2002)
- Development programs plan (2003)



"Technical" consequences of public finance reforms



- > Improvement of information
- Transparent Budget (Who?, How?, What for?)



- OVERLOAD OF INFORMATION
- COMPLEXITY OF THE BUDGET



NEED FOR INFORMATION SYSTEM



LEGISLATION

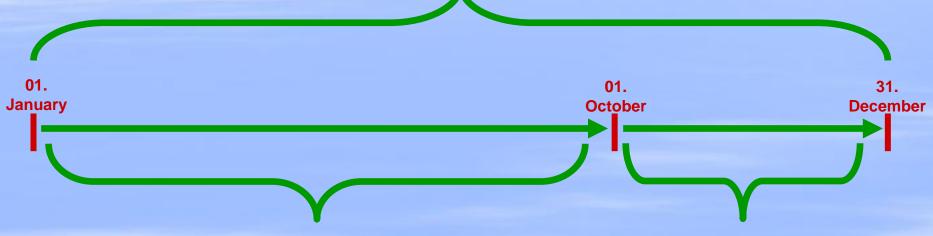




- Decree on Strategic Development Documents and on the Bases and Procedures for Preparation of a Proposed National Budget and Budgets of Local Communities
- Rules of Procedure of the Parliament



Public Finance Act Budget preparation



Preparation of budget proposal

Decree on Strategic Development Documents and on the Bases and Procedures for Preparation of a Proposed National Budget Adoption of the Budget

Rules of Procedure of the Parliament



Public Finance Act regulate:

- Composition of the budget and financial plans
- > Two budgets for next two years
- Documentations that Government should submit to the Parliament
- > The date for submission to the Parliament
- > Instruction for preparing the Budget
- > The structure of the proposed financial plans explanation
- Adjustment of proposals
- Adoption of the Budget and restrictions in adopting the Budget



Decree regulates:

- ➤ The preparation of the strategic development documents of the state
- The formulation and determination of national development priorities
- ➤ The preparation of the budget memorandum and determination of fiscal rule (the frame of public finance expenditures)
- ➤ The procedures and documents for the preparation of a proposed national budget, proposed amendments to the national budget, a proposed revised national budget and other documents connected with these acts



Decree determine budget preparation procedures as follows:

- > The preparation and composition of the budget memorandum
- > First budget session of the Government (before 15. of May)
- Harmonization of budget expenditures in government working groups
- Second budget session of the Government (before end of June)
- > Instructions for the preparation of the budget
- > Submission of proposed financial plans (before 15. of August)
- ➤ Submission of the budget memorandum and the proposed budget by the MoF to the Government (before 20. of September)



Two-phase budgetary preparation approach

First phase

- determination of priorities
- revenue and expenditure estimations
- nominal expenditure frame
- deficit / surplus as a goal

Harmonisation of budget expenditures - First negotiations in GWG

Expenditures by policies, programs, subprograms and line ministries

Government budget session

Ceilings

Second phase

- each line minister finance minister
- preparation of financial plans according priorities and instructions

Harmonisation of proposals - Final negotiations in GWG

MoF prepare budget proposal + other documentations

Budget adopted by the Government

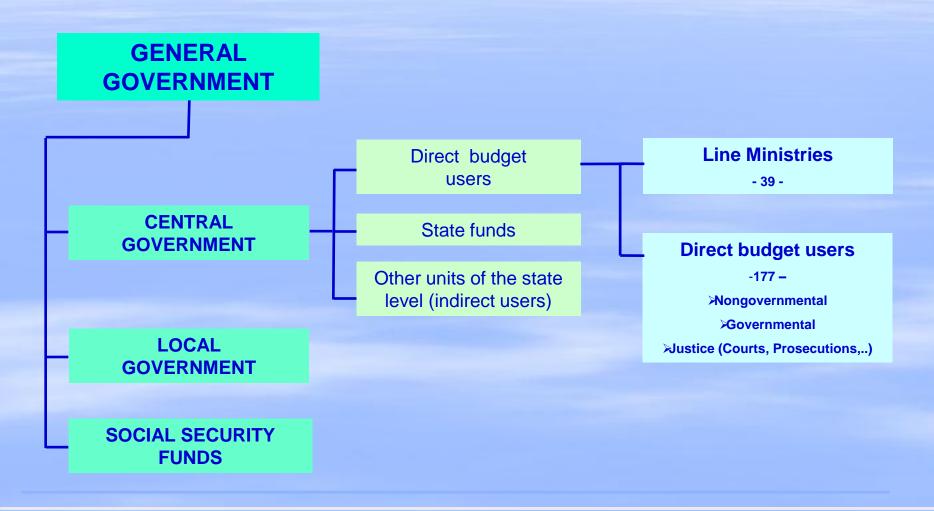
Budget send to the Parliament



- INSTITUTIONAL CLASSIFICATION
 WHO spend public money
- HOW we spend public money
 FOR WHICH economic purposes
- □ PROGRAM CLASSIFICATION
 WHAT FOR we spend public money
 ON WHICH program areas
- FUNCTIONAL CLASSIFICATION COFOG
 WHAT FOR we spend public money
 FOR WHICH function
- SOURCE OF FUNDS CLASSIFICATION FROM WHICH FUNDS



INSTITUTIONAL CLASSIFICATION





INSTITUTIONAL CLASSIFICATION



I		Who is Who ▼ Organi	sation and Responsibilities 🔻 Former Governments Lists and	links
	Þ	Prime Minister	GOVERNMENT / ORGANISATION AND RESPONSIBILITIES / RESPONSIBILITIES	
ľ		Ministries •		
ľ	₹E	Government Offices 🕒	Government Office for Development and European Affairs	
,	\s t	Secretariat-General	Office for Local Self-Government and Regional Policy	tutio
(Gov	ernment, the following dutie	Office for Slovenians Abroad	
þ	it	determines, directs and ha	Government Communication Office	
þ		t issues executive regulatior	Protocol of the Republic of Slovenia	al me
		ensure the development of th	Institute of Macroeconomic Analysis and Development	ity;
ľ		t proposes laws, the state b erm political directions of in	Statistical Office of the Republic of Slovenia	fund al As
I,		t oversees the implementati	Office for Legislation	bly, a
		complete activity of the state	Office for Equal Opportunities	Dij, c
þ		t realises the rights and duti	Office for Religious Communities	ns ar
		organisations;	Office for National Minorities	
ľ		t manages the fixed assets i stating otherwise;	Government Office for the Protection of Classified Information	n indi
I,		prepares a budget memora	Slovene Intelligence and Security Agency	lanc
Į,		passes organisational, per	Government Office of the Republic of Slovenia of Climate Change	inist
ľ		he state administration;		
b	it	represents the RS as a leg	al entity, when not otherwise determined by a special law.	



ECONOMIC CLASSIFICATION

70 Tax revenues

71 Non - tax revenues

72 Capital revenues

73 Grants

74 Transferred revenues

78 Receipts from the EU budget

ACCOUNTS OF REVENUES AND EXPENDITURES 40 Current expenditure

41 Current transfers

42 Capital expenditure

43 Capital transfers

45 Payments to the EU budget

75 Repayments of loans and sales of equities

THE FINANCIAL ASSETS
AND LIABILITIES
ACCOUNT

44 Lending and acquisition of equity

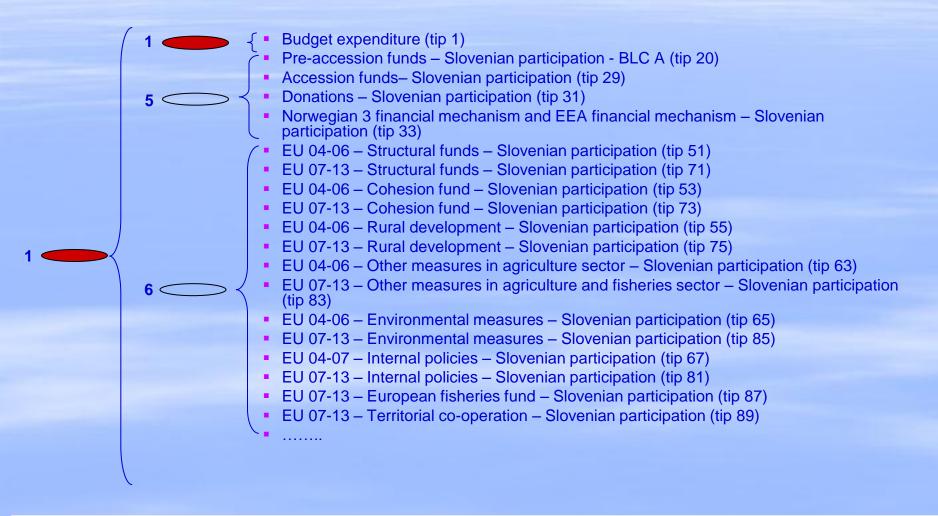
50 Borrowing

FINANCING ACCOUNT

55 Amortization of debt



SOURCE OF FUNDS CLASSIFICATION





FUNCTIONAL CLASSIFICATION

Three levels of classification:

- Divisions 10
- Groups 69
- Classis 111
 - 01 GENERAL PUBLIC SERVICES
 - 02 DEFENCE
 - 03 PUBLIC ORDER AND SAFETY
 - **04 ECONOMIC AFFAIRS**
 - **05 ENVIRONMENT PROTECTION**
 - **06 HOUSING AND COMMUNITY AMENITIES**
 - 07 HEALTH
 - **08 RECREATION, CULTURE AND RELIGION**
 - 09 EDUCATION
 - 10 SOCIAL PROTECTION



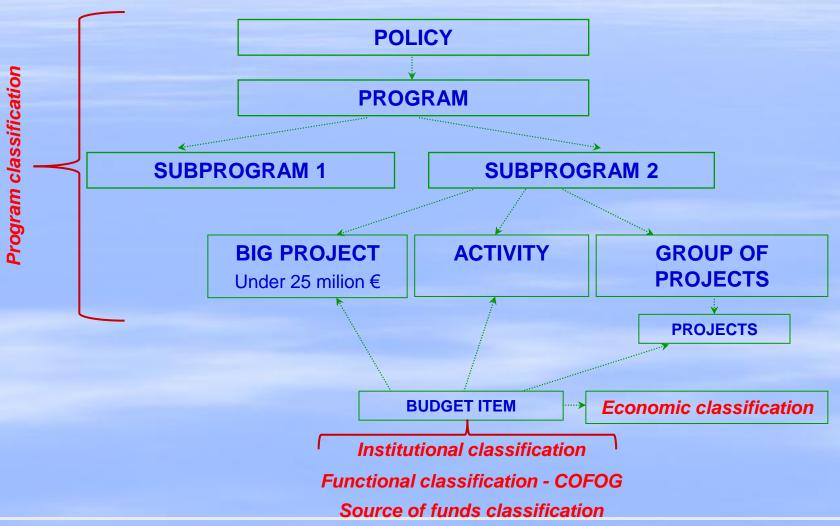
PROGRAM CLASSIFICATION

- FOR WHICH programs we spend public money
- The base for result oriented budgeting
- Three levels:
 - Policy 16
 - **Program 54**
 - Subprogram 123

01	ENTREPRENEURSHIP AND COMPETITIVENESS	09	ENVIRONMENTAL AND SPATIAL POLICY
	HIGHER EDUCATION, SCIENCE, TECHNOLOGY AND		
02	INFORMATION SOCIETY	10	SOCIAL SECURITY
03	LABOUR MARKET	11	HEALTH CARE
04	EDUCATION AND SPORT	12	INSTITUTIONS OF THE POLITICAL SYSTEM AND CIVIL SOCIETY
05	CULTURE	13	NATIONAL SECURITY, DEFENCE AND FOREIGN AFFAIRS
06	TRANSPORT AND TRANSPORT INFRASTRUCTURE	14	GOVERNANCE OF PUBLIC ADMINISTRATION SYSTEMS
			INSTITUTIONS ENFORCING THE RULE OF LAW, FREEDOM AND
07	ENERGY	15	SECURITY
			PUBLIC DEBT SERVICE, CONTRIBUTIONS TO THE EUROPEAN
08	AGRICULTURE, FORESTRY, FISHERIES AND FOOD	16	UNION AND RESERVES

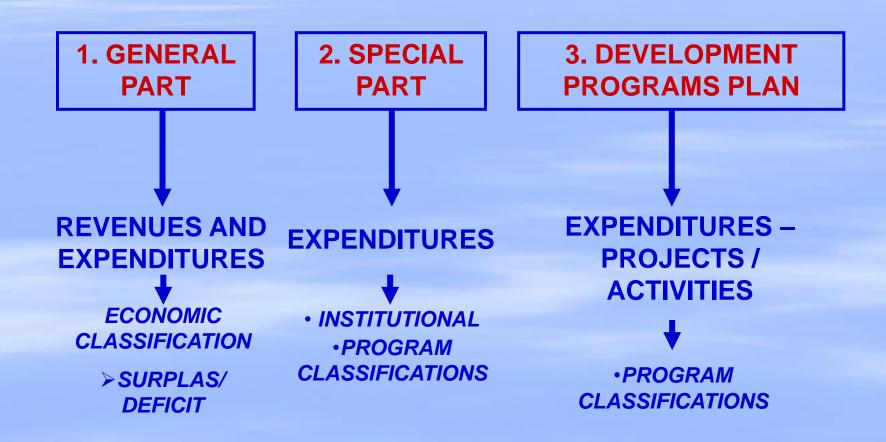


PROGRAM CLASSIFICATION





BUDGET STRUCTURE





GENERAL PART

of the budget shall comprise:

- the joint accounts of revenues and expenditures,
- the financial assets and liabilities account and
- the financing account



Skupaj prihodki minus skupaj odhodki

GENERAL PART

I. SPLOSNI DEL	
A. Bilanca prihodkov in odhodkov	
	v EU
Konto	Znese
I. SKUPAJ PRIHODKI (70+71+72+73+74+78)	7.963.778.21
TEKOČI PRIHODKI (70+71)	7.069.953.84
70 DAVČNI PRIHODKI	8.849.483.63
700 Davki na dohodek in dobišek	1.609.331.68
7000 Dohodnine	958.189.5
7001 Davek od dohodkov pravnih oseb	652 978.07
7002 Drugi davki na dohodek in dobiček	184.07
701 Prispevki za socialno varnost	55,448,91
7010 Prispevki zaposlenih	30.762.8
7011 Prispevki delodajaloev	20.452.98
7012 Prispevki samozaposlenih	2.834.17
7013 Ostali prispevki za socialno varnost	1.396.85
702 Davki na plačilno listo in delovno silo	28.348.26
I. SKUPAJ ODHODKI (40+41+42+43+45)	9.652.121.50
10 TEKOĆI ODHODKI	2.682.014.69
100 Plaše in drugi izdatki zapocienim	1.031.686.67
4000 Plače in dodatki	879.732.08
4001 Regres ze letni dopust	30.419.22
4002 Povračila in nadomestila	93.537.35
4003 Sredstve za delovno uspelinost	7.577.47
4004 Sredstva za nadumo delo	9.220.52
4005 Ptače za delo nerezidentov po pogodbi	7.10
4009 Drugi izdetki zaposlenim	11.101.81
101 Pricpevki delodajaloev za coolaino varnoct	184.488.67

ECONOMIC ~ CLASSIFICATION



SPECIAL PART

of the budget shall comprise financial plans of the direct spending units

Structure:

Budget user
Policy
Program
Subprogram



SPECIAL PART

II. POSEBNI DEL Predlog sprememb proračuna Republike Slovenije za leto 2011

INSTITUTIONAL CLASSIFICATION

PROGRAM CLASSIFICATION

.C / NADSKUPINA / SPU / PU / PO / PG / PPG / DE	Predlog proračun
C / NADSKUPINA / SPU / PU / PU / PG / PFG / DE	201
A Bilanca odhodkov	2.697.240.74
2 VLADNI PRORAČUNSKI UPORABNIKI	2.697.240.74
16 MINISTRSTVO ZA FINANCE	2.697.240.74
1611 Ministrstvo za finance	2.512.032.35
01 PODJETNIŠTVO IN KONKURENČNOST	2.822.90
0102 Spodbujanje rasti in razvoja podjetij	2.822.90
010202 Spodbujanje tujih investicij in odprtosti gospodarstva	1.900.00
01020204 Dodeljevanje finančnih spodbud in financiranje	1.900.00
010204 Podpora prestrukturiranju nefinančnih družb	922.90
01020401 Izdajanje poroštev in jamstev države	372.90
01020402 Upravljanje s finančnim premoženjem države	550.00
10 SOCIALNA VARNOST	1.298.651.26
1003 Pokojninsko in invalidsko varstvo	1.298.651.26
100301 Pokojnine	1.298.651.26
10030101 Izplačevanje vseh pravic na podlagi pokojninskega in invalidskega zavarovanja	4.282.2
10030102 Modernizacija pokojninskega sistema	1.294.369.0
13 NACIONALNA VARNOST, OBRAMBA IN ZUNANJE ZADEVE	3.135.50
1303 Zunanja politika	3.135.50
130303 Razvojno sodelovanje in humanitarna pomoč	3.135.53
13030305 Multilateralno razvojno sodelovanje in druge multilateralne mednarodne obveznosti	3.135.5
14 UPRAVLJANJE SISTEMOV JAVNE UPRAVE	49.290.13
1401 Upravljanje sistemov javne uprave na državni in lokalni ravni	<u>15.416.76</u>
140104 Lokalna samouprava	15.416.76
14010404 Dopolnilna sredstva občinam	15.416.7
1402 Ekonomska in javnofinančna politika	33.333.14
140202 Urejanje na področju javnofinančne politike ter fiskalni nadzor	33.333.14
14020201 Vodenje javnofinančne politike in fiskalni nadzor	33.333.1
1403 Urejanje sistema, podporne dejavnosti in administracija na področju upravljanja sistemov	<u>540.23</u>
javne uprave	
140301 Urejanje sistema, podporne dejavnosti in administracija na področju upravljanja	<u>540.23</u>
sistemov javne uprave	
14030107 Sistem kohezijske politike	540.23
15 INSTITUCIJE PRAVNE DRŽAVE, SVOBODE IN VARNOSTI	<u>1.000.00</u>



DEVELOPMENT PROGRAMS PLAN

- shall disclose the planned outgoings of the budget for investments and state aid in the subsequent four years, which shall be broken down by:
 - Individual program of direct spending units;
 - Year in which the outgoings for the programs will burden the budget;
 - Source of financing for full completion of programs.
- and activities of direct spending units

Structure: Policy
Program
Subprogram
Big Project / Group of Projects / Activity



DEVELOPMENT PROGRAMS PLAN

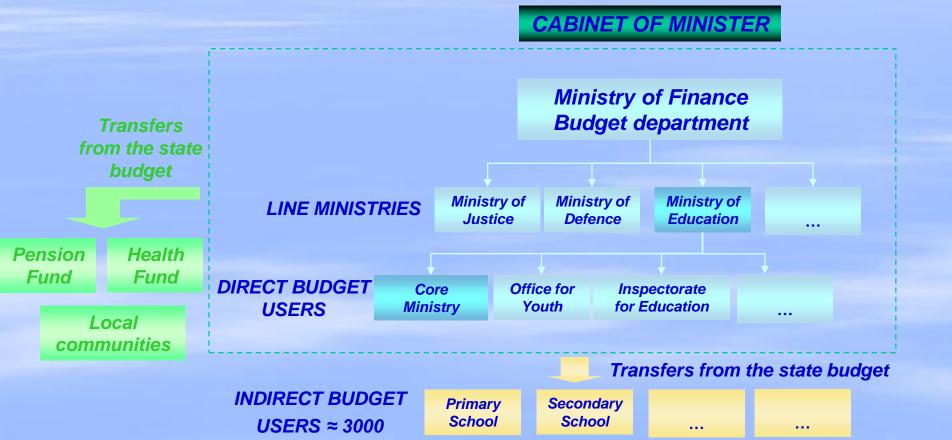
III. NAČRT RAZVOJNIH PROGRAMOV 2011-2014

									v EUR
a / Program / Podprogram / Dejavnost / rep - Skupina projektov - Veliki projekt)*	Vrednost U - SP - VP	Začetek financiranja	Konec financiranja	Plan 2011	Plan 2012	Plan 2013	Plan 2014 viri		Skupaj obdobje (od 2011 do zaključka)
VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA IN	INFORMACIJSKA DRUŽBA			707.707.201	659.933.409	141.200.906	35.548.832	18.435.310	1.562.825.658
Visoko šolstvo	_PROGRAM			332.397.375	373.177.858	61.510.340	21.504.431	12.435.310	801.025.315
1102 Visokošolska infrastruktura	CLASSIFICAT	ION		55.188.242	87.964.503	40.709.869	17.248.845	12.435.310	129.517
02010201 Investicije v visoko šolstvo in študentske domov <u>e</u>	_			49.414.042	82.690.303	40.709.869	17.248.845	12.435.310	202.498.370
3211-11-S006 Sofinanciranje investicij v visokem šolstvu Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki - Sovlagatelji	286.358.872	14.5.1996	31.12.2015	15.043.824 5.397.733 5.646.091 4.000,000	78.466.068 65.313.517 9.574.230 4.000.000	37.563.409 32.382.730 5.730.679 0	10.691.907 10.921.706 0	691.907 691.907 0	142.457.115 114.707.593 24.951.000 8.000.000
3211-11-S007 Sofinanciranje investicij v študentske domove Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Proračunski skladi	45.306.777	2.12.1999	31.12.2022	10.108.194 9.705.736 402.458	2.801.763 2.682.511 119.252	927.139 927.139 0	927.139 927.139 0	6.343.403 6.343.403 0	21.107.638 20.585.928 521.710
5211-07-0004 UM-Medicinska fakulteta Maribor-novogradnja Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri – Posredni proračunski uporabniki	ijo			29.446.826 23.886.628 5.560.198	7.859.329 7.859.329 0	0	0	0	37.306.156 31.745.958 5.560.198
211-08-0010 UP - Kampus Livade - Izola Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki	ijo			TS.952.285 1.417.000 10.535.285	8,903,039 300,000 8,603,039	1.190.000 0 1.190.000	0	0	22.045.324 1.717.000 20.328.324
3211-08-0012 UP - Kampus Sonce - KP Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki		ES .2007	31.12.2013	24.619.186 1.850,000 22.769.186	19.220.583 260.000 18.960.853	20.404.708 2.000.000 18.404.708	0	0	64.244.747 4.110.000 60.134.747
6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Proračurski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnolo Ostali viri - Posredni proračurski uporabniki	138.817.831	31.7.2000	31.12.2015	4.000.000 870,000 3,130,000	10.000.000 0 10.000.000	47.714.494 0 47.714.494	58.171.595 0 58.171.595	15.897.797 0 15.897.797	135.783.886 870.000 134.913.886
211-11-0072 Odplačilo kreditov za izvesticije v VŠ in ŠD Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri – Proračunski skladi	60.169.058	1.1.2011	31.12.2022	8.515.817 5.400,000 3.115.817	10.081.956 5.400.000 4.681.956	9.973.296 5.400.000 4.573.296	9.985.403 5.400.000 4.585.403	21.612.586 5.400.000 16.212.586	60.169.058 27.000.000 33.169.058
	rep - Skupina projektov - Veliki projekt)* VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA IN Visoko šolstvo Visoko šolstvo Visoko šolstvo in študentske domove 3211-11-S006 Sofinanciranje investicij v visokem šolstvu Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki - Sovlagatelji 3211-11-S007 Sofinanciranje investicij v študentske domove Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Proračunski skladi 211-07-0004 UM-Medicinska fakulteta Maribor-novogradnja Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki 211-08-0010 UP - Kampus Livade - Izola Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Proračunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Proračunski viri - 32211 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Proračunski viri - 3221 Ministrstvo za visoko šolstvo, znanost in tehnolog Ostali viri - Posredni proračunski uporabniki 211-0072 Odplačilo kreditov za investicije v VŠ in ŠD Proračunski viri - 3221 Ministrstvo za visoko šolstvo, znanost in tehnolog	VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA IN INFORMACIJSKA DRUŽBA Visoko Šolstvo PROGRAM CLASSIFICAT 02010201 Investicije v visoko šolstvo in študentske domove 3211-11-5006 Sofinanciranje investicij v visokem šolstvu Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri – Posredni proračunski uporabniki 211-07-0004 UM-Medicinska fakulteta Maribor-novogradnja Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri – Posredni proračunski uporabniki 211-08-0010 UP - Kampus Livade - Izola Proračunski viri – 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri – Posredni proračunski uporabniki 211-08-0012 UP - 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2000 klaivi viri -	VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA IN INFORMACIJSKA DRUŽBA PROGRAM CLASSIFICATION 20210201 Investicije v visoko šolstvo in študentske domove Procačunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri - Posredin procačunski uporabniki 211-07-0004 UM-Medicinska fakulteta Maribor-novogradnja Procačunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri - Posredin procačunski uporabniki 211-08-0010 UP - Kampus Livade - Izola Procačunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri - Posredin procačunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Procačunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri - Posredni procačunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Procačunski viri - 3211 Ministrstvo za visoko šolstvo, znanost in tehnologijo Ostali viri - Posredni procačunski uporabniki 6321-01-2406 Akademije-ALU, AGRFT in AG Ljubljana Procačunski viri - 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Proračumski viri - 3211 Ministratvo za visoko folstvo, znanost in tehnologijo Ostali viri - Posredni proražumski uproražumski uproražumski uproražumski uproražumski viri - 3211 Ministratvo za visoko folstvo, znanost in tehnologijo Ostali viri - Posredni proražumski uproražumski uproražumsk	VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJAN INFORMACIJSKA DRUŽBA 707.707.201 659.933.409	VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA:NINFORMACIJSKA DRUŽBA 707.707.201 659.933.409 141.200.906	VISORO ŠOLSTVO, ZNANOST, TEHNOLOGIJA:N INFORMACIJSKA DRUŽBA 707.707.201 659.933.409 141.200.906 35.548.832	PROGRAM 332,397,375 373,177,858 61,510,340 21,504,431 12,435,310

1.4. Budget system in Slovenia - Organization and responsibilities

ORGANIZATION AND RESPONSIBILITIES







1.5. Budget Preparation Procedures in Slovenia

Timetable for budget implementation

	J	F	М	А	М	J	J	Α	S	0
Preparation of macro-economic framework										
Revenues and expenditures projections										
Expenditures by programs					•					
Cabinet approves strategy and ceilings										
Budget circular					•					
Line ministries submit budget requests										
Budget requests reviewed by MoF - negotiations										
Draft budget prepared by MoF										
Budget submitted to legislature										
Legislature scrutinises and approves budget										



First phase

- determination of priorities
- revenue and expenditure estimations
- nominal expenditure frame
- deficit / surplus as a goal

Harmonisation of budget expenditures - First negotiations in GWG

Expenditures by policies, programs, subprograms and line ministries

Government budget session

Ceilings

Second phase

- each line minister finance minister
- preparation of financial plans according priorities and instructions

Harmonisation of proposals - Final negotiations in GWG

MoF prepare budget proposal + other documentations

Budget adopted by the Government

Budget send to the Parliament



First Phase

≻Spring forecast of economic trends

shall include a forecast of macroeconomic aggregates (GDP, inflation, unemployment rate,...) for the current year and the following two years and the scenario for the following three years

>Preliminary collection of data

MoF shall carry out a preliminary collection of data from the proposers of financial plans with which it shall acquire data on the cessation of individual programmes and on the obligations for formulation of new programmes in year t+2



First Phase

First budget session of the Government (before 15. of May)

- Draft budget memorandum presentation
- harmonise and determine the overall nominal framework of budget expenditures by economic classification for the following four-year period,
- stating the target amounts of a deficit or surplus as well as
- the target level of the national debt for this period;
- harmonise and determine budget expenditures by policies for next two years and indicatively for further two years



First Phase

Harmonisation of budget expenditures in government working groups

shall begin on the distribution of budget expenditures for year t+2 by:

- program
- subprogram
- line ministries
- Second budget session of the Government (before end of June)

At this session upon a proposal from the GWG and MoF the Government shall decide:

- the distribution of budget expenditures by policies up to the level of subprograms
- the distribution by proposer of financial plans / line ministries
- the changes do not affect the overall level of proposed budget expenditures determined at the first budget session

First phase

- determination of priorities
- revenue and expenditure estimations
- nominal expenditure frame
- deficit / surplus as a goal

Harmonisation of budget expenditures - First negotiations in GWG

Expenditures by policies, programs, subprograms and line ministries

Government budget session

Ceilings

Second phase

- each line minister finance minister
- preparation of financial plans according priorities and instructions

Harmonisation of proposals - Final negotiations in GWG

MoF prepare budget proposal + other documentations

Budget adopted by the Government

Budget send to the Parliament

Second Phase

- Instructions for the preparation of the budget shall contain
 - the resolutions of the first and second budget sessions of the Government
 - the basic economic starting points and assumptions for the preparation of budget proposals
 - the distribution of rights to expenditure determined by the Government
 - instructions for preparation of explanations of financial plans
 - deadlines
 - other technical and substantive instructions for the preparation of the proposed budget
- Submission of proposed financial plans

by 15 August of the current year or by a day determined by the Government

Second Phase

- Final negotiation between the MoF and the proposers of financial plans
- > Adjustment of Proposals
 - MoF shall review the proposed financial plans of direct spending units
 - MoF propose the necessary adjustments with regard to the instruction
 - If no agreement with direct spending units was reached, MoF shall make a report to be submitted to the Government, which shall adopt a final decision



1.5. Budget Preparation Procedures in Slovenia

Government shall submit to the Parliament:

- Budget memorandum
- Proposed central government budget with explanation
- Proposed planned sales of the central government's financial and physical assets for budgetary purposes
- Proposed financial plans for the subsequent year with regard to the Health Insurance Institute and Retirement and Disability Pension Insurance Institute, both in the area of compulsory insurance, public funds and agencies founded by the central government, together with explanations
- Proposed laws required to implement the proposed central government budget
- Proposed Job Allocation Schedules and Proposed Plan of Capital Purchases





Agenda

- 1. Budget system in Slovenia
 - 1. Legislation
 - 2. Budget Classifications
 - 3. Budget Structure
 - 4. Organization and Responsibilities
 - 5. Budget Preparation Procedures in Slovenia
- 2. Role of the Parliament
- 3. Main points about Budget Execution
- 4. Information system
 - 1. Scenarios for state budget expenditure First phase
 - 2. Preparation of financial plans Second phase



- ➤ The session at which the budget memorandum and the draft state budget will be presented (in 10 days after submission)
- ➤ Amendments are proposed to the individual subprogram of defined budget user in the special part of the draft state budget
- ➤ Amendments to the draft state budget may be tabled by deputies, deputy groups, the working bodies concerned, and the working body responsible (no later than 10 days following the presentation)
- ➤ All proposers of amendments must take into consideration the rule on the balance between budget revenues and expenditures.
- An amendment tabled should not burden the budget reserves or general budgetary commitments, nor should it entail the burden of additional borrowing



- > The Government takes a position on all tabled amendments
- ➤ On the basis of the latest analyses of economic trends and the implementation of the state budget for the current year, government prepares a supplemented draft state budget and submits it to the Parliament (within 30 days following the presentation)
- > Amendments to the supplemented draft state budget may be tabled by the working body responsible, a deputy group, or at least one quarter of the deputies
- Committee on Finance and Monetary Policy working body responsible



- ➤ The session of the Parliament at which the discussion on the supplemented draft state budget will be held is convened within 15 days following the submission of the supplemented draft state budget
 - the representative of the Government may first explain the supplemented draft state budget
 - the reporter of the working body responsible may present a report
 - the representatives of the deputy groups may present their positions on such
- ➤ At the session of the Parliament they debated and voted on individual parts of the supplemented draft state budget



- ➤ The Parliament decides on the amendments to the supplemented draft state budget at the end of the debate on the individual part of the special part of the supplemented draft state budget to which the amendment was tabled
- ➤ When the voting on parts of the supplemented draft state budget is completed, the chairperson establishes whether the draft state budget is balanced in terms of revenue and expenditure, and individual parts
- ➢ If the draft state budget is balanced, the Parliament votes on it in its entirety



- > The budget implementation act
 - must be harmonised with the adopted state budget
 - if not, the Government must propose a harmonising amendment to the draft budget implementation act
 - the discussion and adoption of the draft budget implementation act by the urgent procedure



Agenda

- 1. Budget system in Slovenia
 - 1. Legislation
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 - 4. Organization and Responsibilities
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- 4. Information system
 - 1. Scenarios for state budget expenditure First phase
 - 2. Preparation of financial plans Second phase



3. Main points about Budget Execution

BUDGET EXECUTION

- Budget executed on budget line: budget item and 4-digit economic classification
- Reallocation of Appropriations are allowed in according to Public Finance Act and annual Act on the implementation of the budget
- □ Carry over's are not allowed
- □ Restricted Entering into Commitments Burdening the Budgets for Subsequent Years



Agenda

- 1. Budget system in Slovenia
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System MFERAC

Adopted budget



Accounting

System APPrA

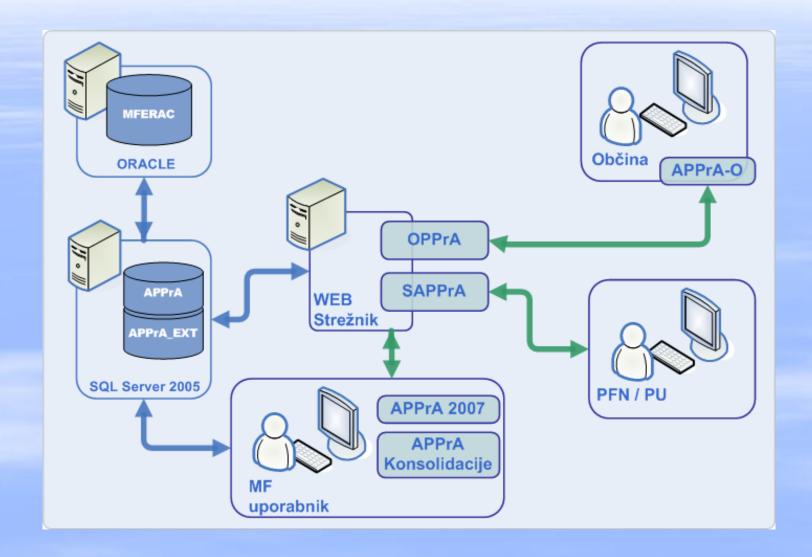
Budget preparation process

- Scenarios First phase
- Budget preparation Second phase
- Reporting system

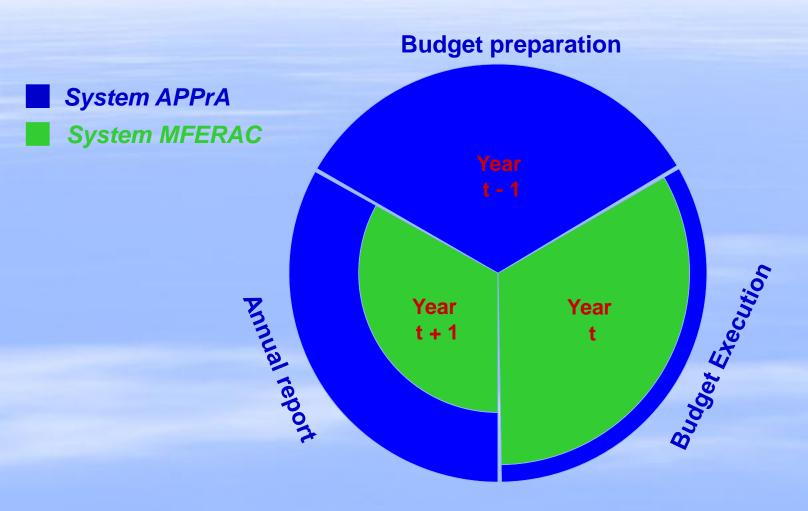
Execution and accounting data

- Automatic procedures
- Every night











APPrA

System / application for information support in budget preparation procedures and data analyses related to the budget

- 1. Scenarios
- 2. Reporting system internal (budget department)
- 3. Budget preparation web collection of data
- 4. Reporting system web
- 5. Final accounts web collection of data
- 6. Applications for local communities
- 7. Application administration



First Phase – Information system

APPrA – module Scenarios

INPUT DATA

- Base data
- Macro-economic indicators
- Index
- Absolute value

RULES

Mathematical functions
BD*MEI₁*(Ind₁+Ind₂) +/- AV



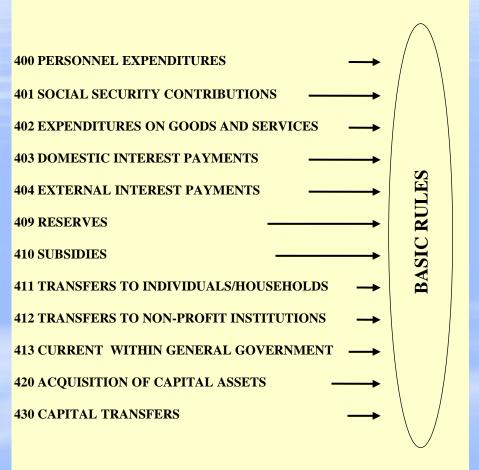
Revenues / expenditures for the observed period

RESULT

- Wizard for defining rules
- General and specific rules
- At least 1 rule per data point per year
- Result on detailed level



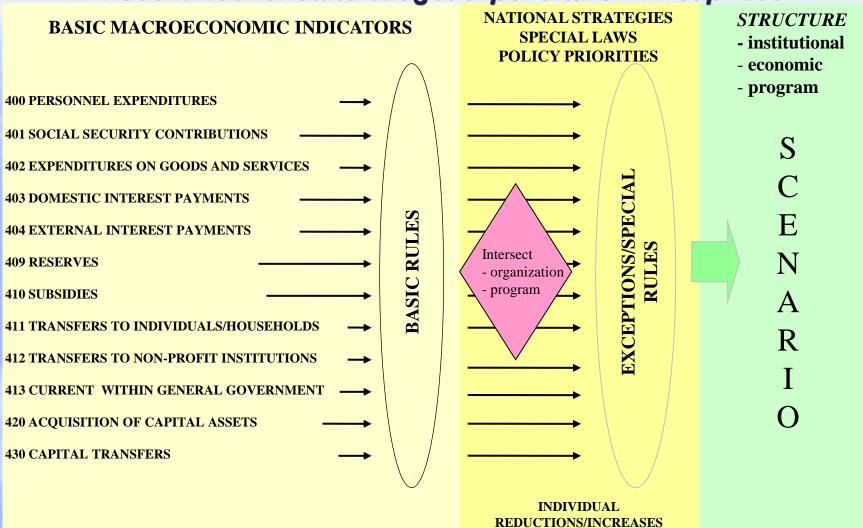
BASIC MACROECONOMIC INDICATORS





NATIONAL STRATEGIES BASIC MACROECONOMIC INDICATORS SPECIAL LAWS **POLICY PRIORITIES** 400 PERSONNEL EXPENDITURES **401 SOCIAL SECURITY CONTRIBUTIONS 402 EXPENDITURES ON GOODS AND SERVICES EXCEPTIONS/SPECIAI 403 DOMESTIC INTEREST PAYMENTS** BASIC RULES **404 EXTERNAL INTEREST PAYMENTS** Intersect **409 RESERVES** - organization - program 410 SUBSIDIES 411 TRANSFERS TO INDIVIDUALS/HOUSEHOLDS 412 TRANSFERS TO NON-PROFIT INSTITUTIONS 413 CURRENT WITHIN GENERAL GOVERNMENT 420 ACQUISITION OF CAPITAL ASSETS 430 CAPITAL TRANSFERS **INDIVIDUAL** REDUCTIONS/INCREASES







NATIONAL STRATEGIES STRUCTURE BASIC MACROECONOMIC INDICATORS SPECIAL LAWS - institutional **POLICY PRIORITIES** - economic - program 400 PERSONNEL EXPENDITURES **401 SOCIAL SECURITY CONTRIBUTIONS 402 EXPENDITURES ON GOODS AND SERVICES EXCEPTIONS/SPECIAI 403 DOMESTIC INTEREST PAYMENTS** BASIC RULES **404 EXTERNAL INTEREST PAYMENTS** Intersect **409 RESERVES** - organization - program 410 SUBSIDIES 411 TRANSFERS TO INDIVIDUALS/HOUSEHOLDS 412 TRANSFERS TO NON-PROFIT INSTITUTIONS 413 CURRENT WITHIN GENERAL GOVERNMENT 420 ACQUISITION OF CAPITAL ASSETS 430 CAPITAL TRANSFERS INDIVIDUAL REDUCTIONS/INCREASES

CHANGE OF ONE OR MORE RULES



NATIONAL STRATEGIES **STRUCTURE** BASIC MACROECONOMIC INDICATORS SPECIAL LAWS - institutional **POLICY PRIORITIES** - economic - program 400 PERSONNEL EXPENDITURES **401 SOCIAL SECURITY CONTRIBUTIONS** 402 EXPENDITURES ON GOODS AND SERVICES **EXCEPTIONS/SPECIAI 403 DOMESTIC INTEREST PAYMENTS** BASIC RULES **404 EXTERNAL INTEREST PAYMENTS** Intersect **409 RESERVES** - organization - program 410 SUBSIDIES 411 TRANSFERS TO INDIVIDUALS/HOUSEHOLDS R 412 TRANSFERS TO NON-PROFIT INSTITUTIONS 413 CURRENT WITHIN GENERAL GOVERNMENT 420 ACQUISITION OF CAPITAL ASSETS 430 CAPITAL TRANSFERS INDIVIDUAL REDUCTIONS/INCREASES

CHANGE OF ONE OR MORE RULES



First Phase – Information system

APPrA – module Scenarios

Demonstration

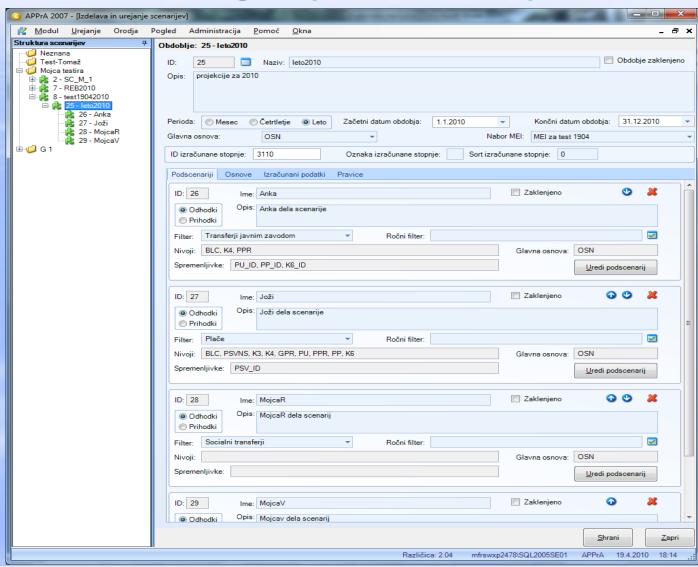


Macro-economic indicators

○ APPrA 2007 - [Nabori makroekonomskih indikatorjev]									
<u> M</u> odul <u>U</u> rejanje Orodja Pog	gled Administracija	<u>P</u> omoč <u>O</u> kna			_ & ×				
Neznana MEI_1 - MEI_2011 prvi nabor									
Test Tomaž MEI Mojca	Nabor MEI Pravice	Poročilo							
MEI_1 - MEI_2011 prvi nabor MEI_2 - MEI_2012 prvi nabor G1 G2	ID: Oznaka:	Tip: Nabori, ki imajo na	povedane makroeko	ono Avtor:	Mojca Voljč 29.3.2010 13:47:04				
	Naziv:	MEI 2011 prvi nabor							
	Naziv - angleški:								
	Obdobje:	Od: 1.1.2011 Do: 31.12.201	12.2011						
	Opis:								
			1 1						
	Oznaka MEI	Naziv MEI	Vrednost F	Formula	Opomba				
BDP		Bruto domači proizvod (tekoče cene)	3805811300						
▶ LSINF		Letna stopnja inflacije (dec./dec.)	1,02		kako določiš vrednost na				
	PLRC	Povprečna letna rast cen	1,02		Kako dolocis vrednost na				
	- 本:								

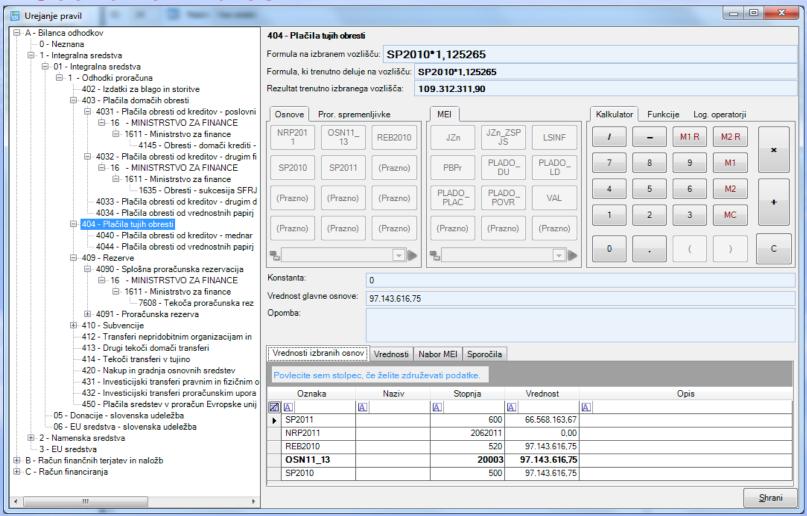


Scenario



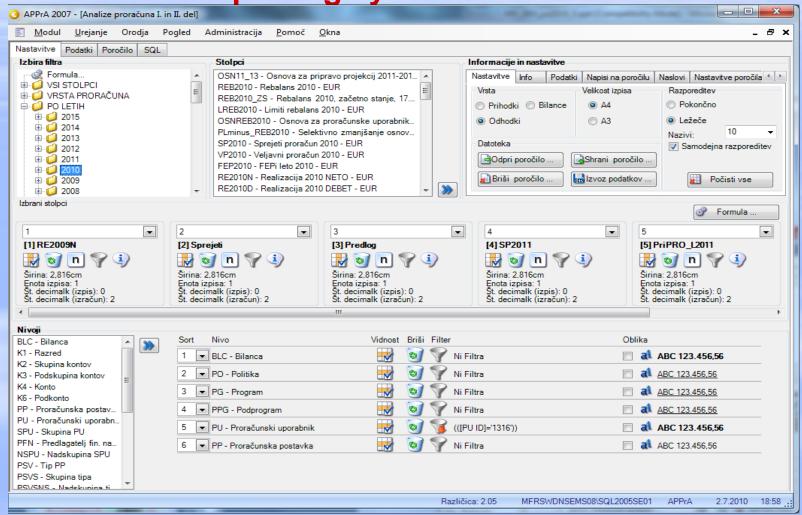


Scenario – rules





Scenario – Reporting system





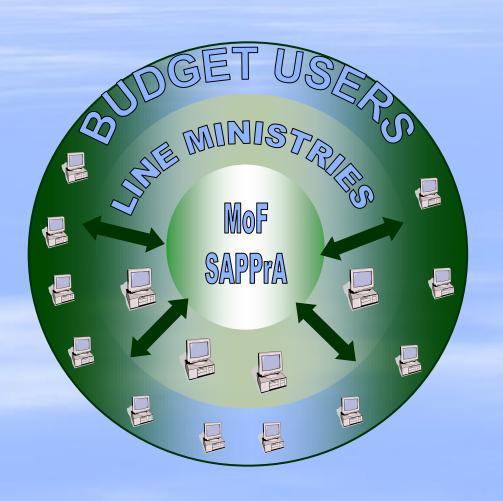
Scenario – Reporting system

Priprava proračunov za leti 2011 - 2012

BLC / PO / PSV_NADSKUPINA	Predlog rebalansa 2010	Sprejeti proračun 2011	Projekcije 2011	Projekcije 2012
A Bilanca odhodkov	9.874.155.345	10.376.434.151	9.957.962.334	10.259.228.959
01 PODJETNIŠTVO IN KONKURENČNOST	287.492.987	293.708.279	293.258.448	<u>256.546.907</u>
1 Integralna sredstva	111.378.150	117.470.152	120.848.544	117.718.599
2 Namenska sredstva	12.013.510	8.470.886	7.798.333	2.762.352
3 EU sredstva	164.101.327	167.767.241	164.611.572	136.065.955
02 VISOKO ŠOLSTVO, ZNANOST, TEHNOLOGIJA IN INFORMACIJSKA DRUŽBA	<u>679.418.144</u>	731.805.214	700.989.235	677.240.323
1 Integralna sredstva	529.709.085	545.083.119	555.219.367	520.464.425
2 Namenska sredstva	7.273.826	7.028.639	7.201.874	6.399.615
3 EU sredstva	142.435.233	179.693.457	138.567.994	150.376.283
03 TRG DELA	<u>523.709.948</u>	<u>400.217.848</u>	376.990.064	371.470.089
1 Integralna sredstva	438.493.558	332.371.788	309.134.563	316.605.548
2 Namenska sredstva	351.841	296.439	305.881	314.139
3 EU sredstva	84.864.549	67.549.620	67.549.620	54.550.401
04 IZOBRAŽEVANJE IN ŠPORT	1.499.925.952	<u>1.518.886.103</u>	1.419.827.767	1.429.409.132
1 Integralna sredstva	1.404.745.482	1.441.974.073	1.343.995.452	1.345.283.625
2 Namenska sredstva	259.828	1.317.962	238.248	242.331
3 EU sredstva	94.920.642	75.594.068	75.594.067	83.883.176
05 KULTURA	197.425.541	212.051.149	213.965.121	195.521.155
1 Integralna sredstva	184.102.287	189.844.225	191.609.560	173.032.494
2 Namenska sredstva	319.443	123.161	271.797	272.305
3 EU sredstva	13.003.811	22.083.763	22.083.763	22.216.355
06 PROMET IN PROMETNA INFRASTRUKTURA	<u>642.574.619</u>	<u>748.715.166</u>	<u>654.813.367</u>	734.577.387



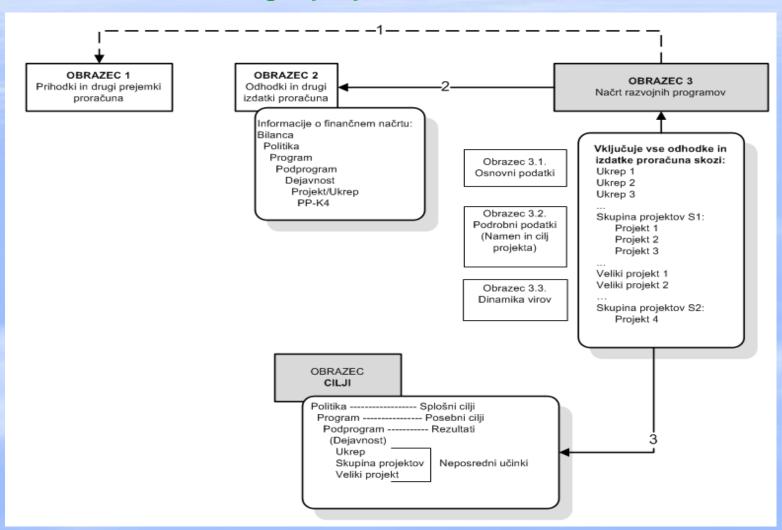
Second Phase – Information system



- **≻WEB** application
- **▶** Data base on MoF
- ➤ Controls of data on entering
- ➤ Different Role:
 MoF, GWG, BU, LM
- ➤ Central administration and upgrade of application



4.2. Preparation of financial plans – Second phase SAPPrA – Budget preparation – web collection of data

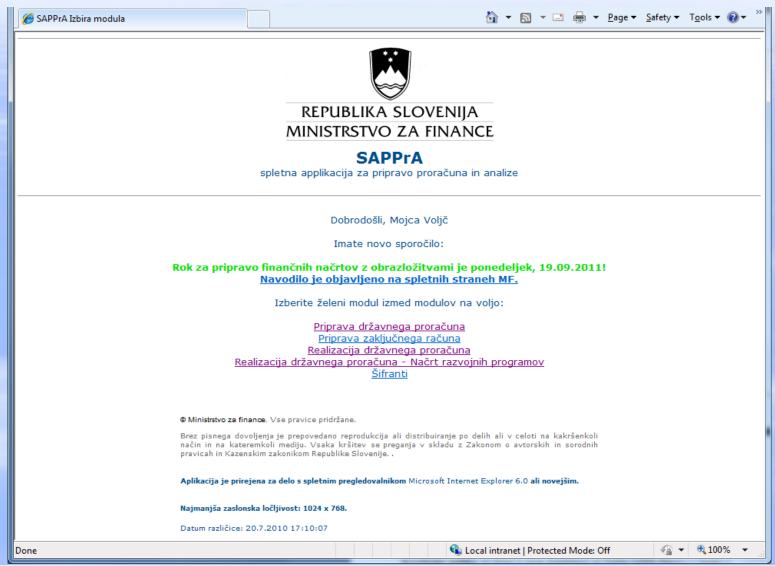




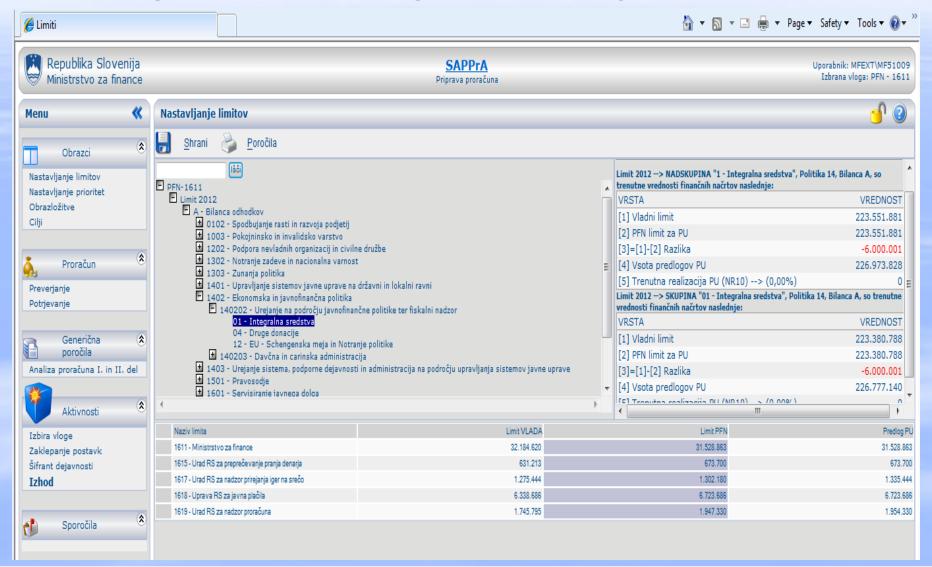
Second Phase – Information system

SAPPrA – Budget preparation – web collection of data *Demonstration*

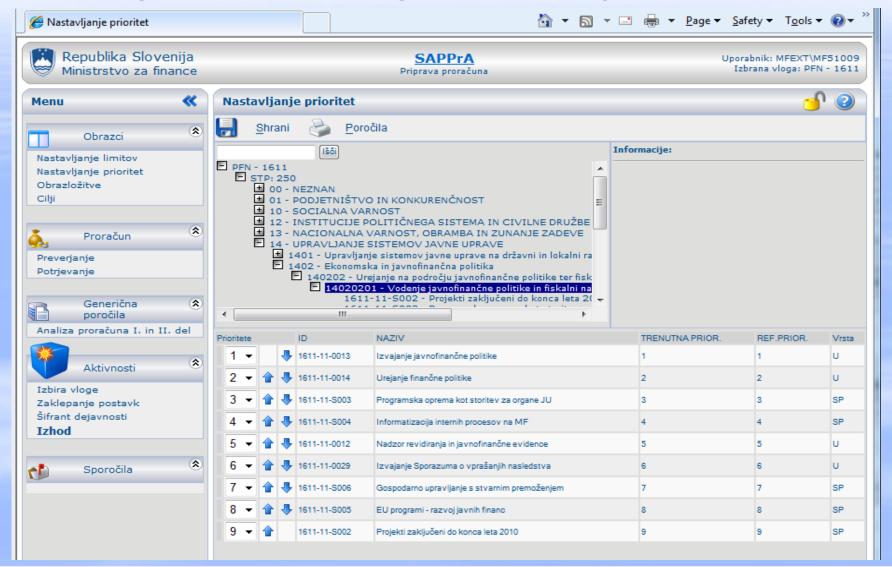




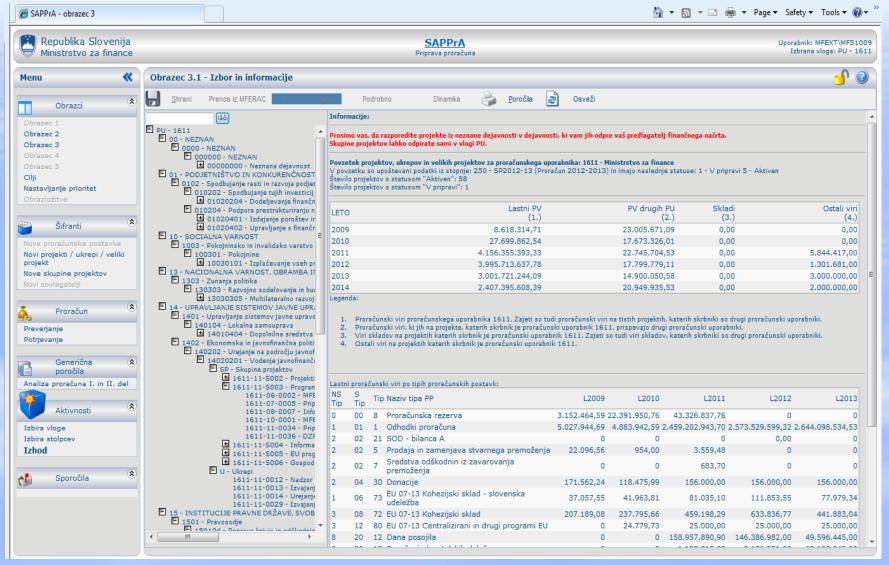




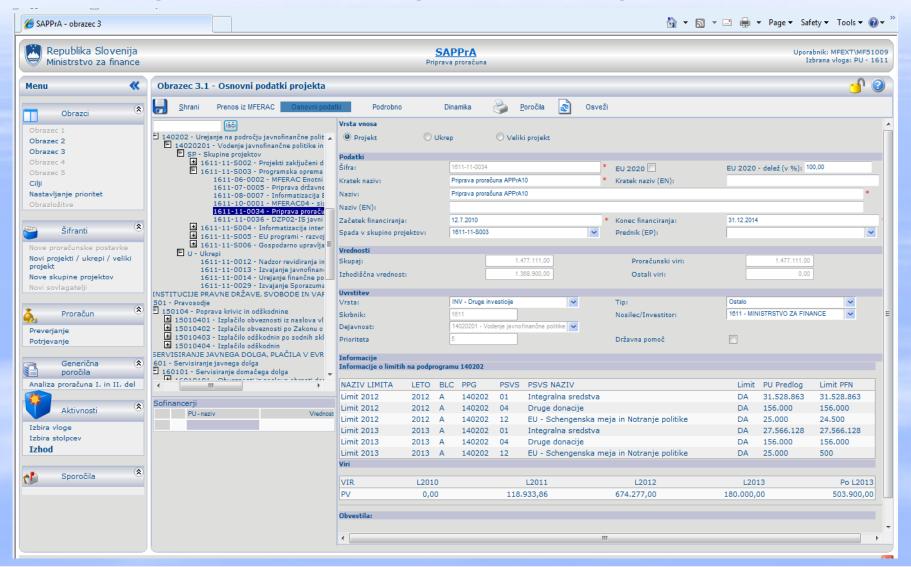




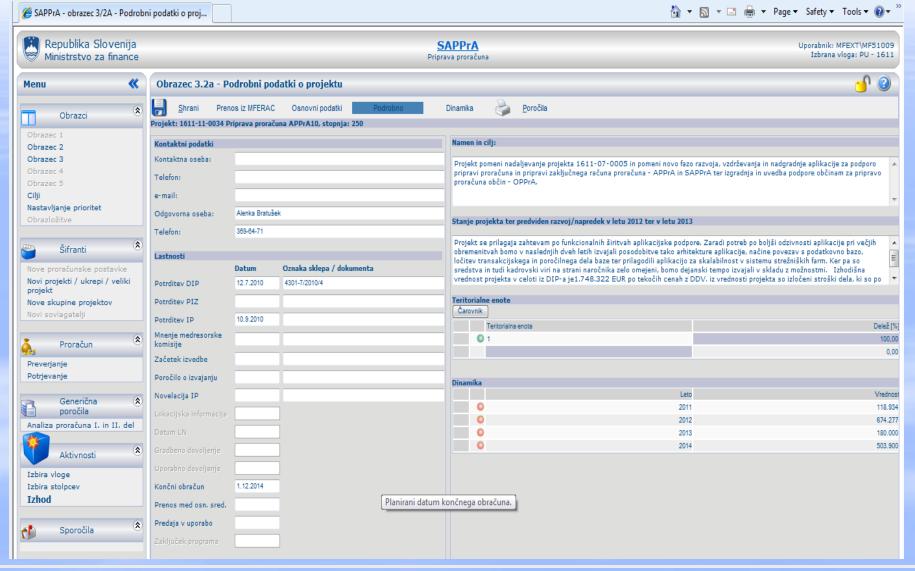




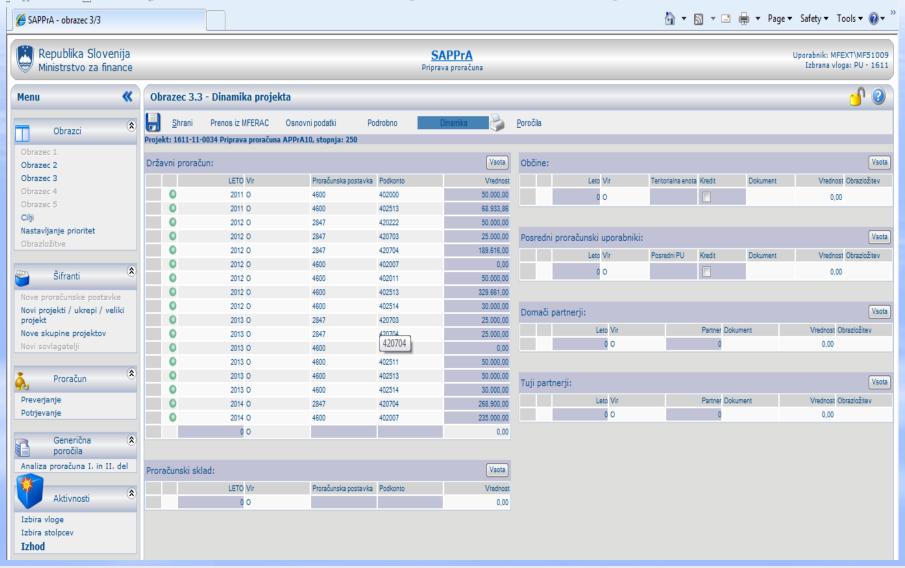




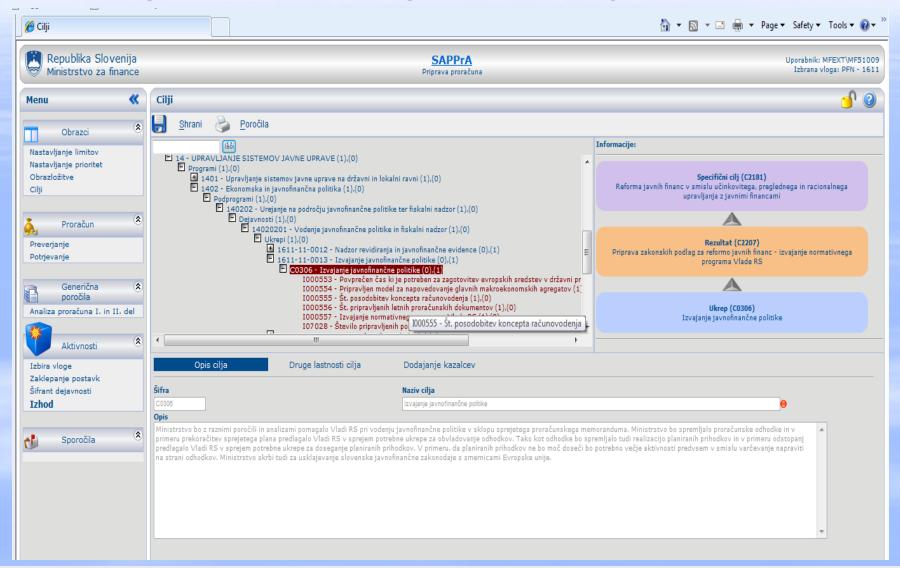










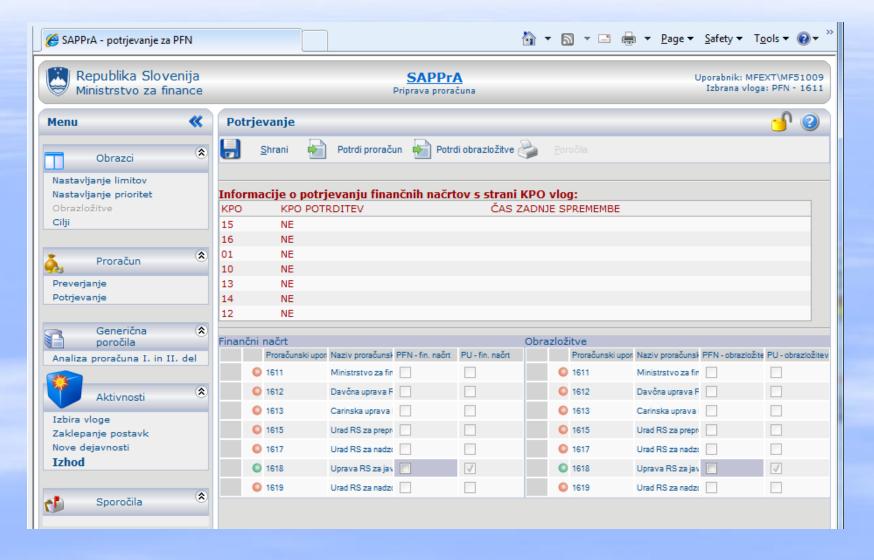














Thank you!

Mojca.voljc@mf-rs.si